State Funding for Border Security

2006-07 Biennium Through the 2016-17* Biennium

* House Bill 1 (As Introduced), Eighty-fourth Legislature

PRESENTED TO THE HOUSE APPROPRIATIONS COMMITTEE
LEGISLATIVE BUDGET BOARD STAFF

February 9, 2015
Since fiscal year 2006 the State of Texas has funded a variety of initiatives to enhance state and local law enforcement and prosecutorial efforts to combat criminal enterprise activities occurring between designated points of entry along the U.S. – Mexico border.

1. Starting in fiscal year 2006, the Office of the Governor’s Criminal Justice Division (CJD) began providing grants composed of discretionary federal funds to local law enforcement and prosecutorial agencies to enhance law enforcement in the Texas-Mexico border region.

2. Starting in the 2008-09 biennium the Texas Legislature appropriated funds specifically to enhance law enforcement and prosecutorial efforts in the Texas-Mexico border region.
Initial Years (Fiscal Years 2006-07)

Grants provided by the CJD in 2006-07 funded early “surge” operations (overtime and equipment purchases), border cameras, and grants to local law enforcement agencies. These early initiatives included:

- Operation Linebacker (fiscal year 2006)
- Operation Rio Grande (fiscal year 2006)
- Texas Border Sheriff’s Coalition (fiscal years 2006-07)
- Operation Wrangler (fiscal year 2007)
- Texas Virtual Border Watch (fiscal years 2007-10)
Overview of State Funding

Total State Appropriations for Border Security, 2008-09 to 2016-17 (House)
In Millions, All Funds

<table>
<thead>
<tr>
<th>Biennium</th>
<th>Dept. of Public Safety</th>
<th>Tx. Parks and Wildlife Dept.</th>
<th>Texas Military Department</th>
<th>Trusted Programs (Governor)</th>
<th>Texas Dept. Criminal Justice</th>
<th>TOTAL</th>
</tr>
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<tbody>
<tr>
<td>2008-09</td>
<td>$ 108.2</td>
<td>$ 2.1</td>
<td>$ -</td>
<td>$ -</td>
<td>$ -</td>
<td>$ 110.3</td>
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<tr>
<td>2010-11</td>
<td>102.1</td>
<td>4.3</td>
<td>-</td>
<td>13.3</td>
<td>0.5</td>
<td>120.2</td>
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<tr>
<td>2012-13</td>
<td>213.0</td>
<td>4.7</td>
<td>-</td>
<td>4.0</td>
<td>0.5</td>
<td>222.2</td>
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<tr>
<td>2014-15</td>
<td>401.6</td>
<td>9.0</td>
<td>50.0</td>
<td>6.8</td>
<td>0.5</td>
<td>467.9</td>
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<tr>
<td>2016-17</td>
<td>407.2</td>
<td>4.7</td>
<td>-</td>
<td>6.0</td>
<td>0.5</td>
<td>418.4</td>
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<tr>
<td>TOTAL:</td>
<td>$1,232.1</td>
<td>$ 24.8</td>
<td>$ 50.0</td>
<td>$ 30.1</td>
<td>$ 1.9</td>
<td>$1,339.0</td>
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</tbody>
</table>

92.0%   1.9%  3.7%  2.2%  0.1%  100.0%

As a percentage of total funding since 2008-09
State Funding: FY 2008-14

Since fiscal year 2008 the Legislature has appropriated funds for a diverse range of border security-related purposes, including:

1. (DPS) Grants to local law enforcement for costs related to surge operations;
2. (DPS) Overtime for troopers and recruit training schools;
3. (DPS) Development and staffing of Joint Operation Intelligence Centers in the border region and the Border Security Operations Center in the agency’s Austin headquarters;
4. (DPS) Acquisition of aircraft and replacement vehicles;
5. (DPS) Establishment of the Tactical Marine Unit, including tactical patrol boats;
6. (DPS) Crime laboratory equipment, DNA testing, and construction of a new crime laboratory in Laredo;
7. (TPWD) Additional Game Warden positions, overtime, patrol boats, vehicles, and night-vision goggles;
8. (Trusteed Programs Within the Office of the Governor) Funding for prosecution resources, equipment and training, and expanded anti-gang efforts; and
Funding for Border Security, FY 2014-15

Included in the $467.9 million for 2014-15 is $124.1 million for costs associated with Operation Strong Safety II appropriated by the Governor and the Legislative Budget Board (LBB) through the following separate actions:

1. Governor’s Proclamation of Emergency – Provided funds from GR-D Account No. 5153 to TMD ($32.5 million) and DPS ($5.5 million) in fiscal year 2014 using certain emergency authority;

2. Budget Execution Order – In December 2014 the LBB approved the Governor’s proposal to transfer $86.1 million in fiscal year 2015 from other agencies to the following agencies:
   A. DPS - $57.9 million in GR and $7.0 million in GR-D Account No. 5124 to move to a ten-hour work day for troopers, acquire 4,000 border cameras and 4 shallow water tactical vessels, and support increased aircraft operations
   B. TPWD - $3.7 million in GR to pay costs associated with participating in Operation Strong Safety II
   C. TMD - $17.5 million in GR to pay deployment costs associated with participating in Operation Strong Safety II.
General Appropriations Bill (House)
FY 2016-17

■ HB 1 as Introduced incorporates new structural and rider changes relating to border security. Specifically, HB 1:

1. Establishes a new border security Goal (Goal B, Secure Border Region) with associated strategies in DPS’ bill pattern to better represent border security funding; and

2. Adds a new rider in Article IX that requires certain information, including outcomes, on border security to be reported to the LBB using specified criteria (based on a recommendation contained in the 2015 GEER report entitled Overview of Texas Border Security Funding and Activities).

■ HB 1 provides state funds ($418.3 million) for border security purposes to fund the following:

1. **DPS** – Includes $215.4 million in General Revenue for direct state funding strictly for border security in Goal B, Secure Border Region, which is equal to Goal B’s 2014–15 All Funds funding level, as well as an additional $191.8 million allocated among the agency’s remaining goals and strategies;

2. **TPWD** – Includes $4.7 million in General Revenue - Unclaimed Refunds of Motorboat Fuel Tax for Game Warden positions, overtime, tactical vessels;

3. **TDCJ** – Includes $0.5 million in General Revenue for agency’s Office of the Inspector General to collect and analyze gang-related intelligence; and

4. **Governor’s Office** – Includes $6.0 million in Criminal Justice Planning Account No. 821 for prosecution resources, equipment and training, and expanded anti-gang efforts.
For more information about this topic:

- Overview of Texas Border Security Funding and Activities, 2015

- Improve Transparency, Coordination, and Oversight of State Border Security Activities, 2015


- Texas Homeland Security Strategic Plan, 2010–15:


- Border Security, Department of Public Safety:
  http://www.txdps.state.tx.us/PublicInformation/borderSecStats.htm
Contact the LBB
Legislative Budget Board
www.lbb.state.tx.us
512.463.1200